AUTHENTICATED
U.S. GOVERNMENT
INFORMATION
GPO

112TH CONGRESS, 1st Session } HOUSE OF REPRESENTATIVES { REPORT 112–148

LEGISLATIVE BRANCH APPROPRIATIONS BILL, 2012

JULY 15, 2011.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. CRENSHAW, from the Committee on Appropriations, submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

[To accompany H.R. 2551]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Legislative Branch for the fiscal year ending September 30, 2012, and for other purposes.

INDEX TO BILL AND REPORT

	Page number Bill	Page number Report
Highlights of bill	.....	4
Title I—Legislative Branch Appropriations	.....	8
House of Representatives	2	8
Joint Items:		
Joint Economic Committee	12	14
Joint Committee on Taxation	13	14
Office of the Attending Physician	13	14
Office of Congressional Accessibility Services	14	15
Capitol Police	14	15
Office of Compliance	17	16
Congressional Budget Office	18	16
Architect of the Capitol (except Senate Office Buildings)	18	17
Library of Congress	22	22
Government Printing Office	28	25
Government Accountability Office	31	27
Open World Leadership Center Trust Fund	33	28

67–380

	Page number Bill	Report
John C. Stennis Center for Public Service Training and Development	.....	28
Title II—General Provisions	33	29
Bill-wide Reporting Requirements	.....	29
Additional Views	.....	51

SUMMARY OF BILL

The bill, as recommended by the Committee, provides appropriations for fiscal year 2012 Legislative Branch operations, which total $3,325,999,364. Conforming to longstanding practice under which each body of Congress determines its own housekeeping requirements and the other concurs without intervention, funds for the Senate are not included in the bill as reported to the House. Current appropriations estimates for the Senate for fiscal year 2012, including those under the Architect of the Capitol, total $1,058,799,000.

A comparative summary of the bill by title and agency follows:

SUMMARY OF THE BILL

[Note.—Excludes Senate items including those Senate Items under the Architect of the Capitol]

Agency	New budget (obligational) authority, fiscal year 2011	Budget estimates of new (obligational) authority, fiscal year 2012	New budget (obligational) authority recommended in bill	Bill compared with—	
				New budget (obligational) authority, fiscal year 2011	Budget estimates of new (obligational) authority, fiscal year 2012
Title I—Legislative Branch Appropriations					
House of Representatives	$1,311,396,950	$1,333,708,000	$1,226,680,000	−$84,716,950	−$107,028,000
Joint items	19,794,482	20,907,000	19,390,000	−404,482	−1,517,000
Capitol Police	340,136,364	387,616,000	340,136,364	.....	−47,479,636
Office of Compliance	4,076,980	4,782,000	3,817,000	−259,980	−965,000
Congressional Budget Office	46,771,270	46,865,000	43,787,000	−2,984,270	−3,078,000
Architect of the Capitol (except Senate Office Buildings)	526,139,612	618,802,000	489,571,000	−36,568,612	−129,231,000
Library of Congress	628,676,128	666,731,000	575,322,000	−53,354,128	−91,409,000
Government Printing Office	135,067,324	148,474,000	113,000,000	−22,067,324	−35,474,000
Government Accountability Office	546,254,302	556,849,000	511,296,000	−34,958,302	−45,553,000
Open World Leadership Center Trust Fund	11,377,200	12,600,000	1,000,000	−10,377,200	−11,600,000
John C. Stennis Center	429,140	430,000	.....	−429,140	−430,000
CVC (Rescission)	(14,600,000)	.....	.....	14,600,000	.....
CBO Scorekeeping Adjustment	(2,518,000)	.....	2,000,000	4,518,000	+2,000,000
Grand total, new budget, (obligational) authority (for items considered by the House)	$3,553,001,752	$3,797,764,000	$3,325,999,364	−$227,002,388	−$471,764,636

HIGHLIGHTS OF THE BILL

The Committee recommends $3,325,999,364 in discretionary resources for operations of the Legislative Branch of government, $471,764,636 below the requested amount and $227,002,388, or 6.4 percent, below the fiscal year 2011 enacted levels (excluding Senate items).

This bill reflects an acknowledgment that the Legislative Branch must set itself as an example for fiscal restraint while continuing to serve the Nation.

The following table below demonstrates the Committee's commitment to getting the nation's fiscal house in order and sharing in the sacrifices that this will require. This bill recommends a cut of 6.4% from the fiscal year 2011 level which follows a cut of 2.8% from the fiscal year 2010 level. The recommended level is $331.5 million below the fiscal year 2010 enacted level, and it is the largest ever two-year reduction for the Legislative Branch. This bill will require strict fiscal discipline on the part of all congressional offices and all agency heads in the Legislative Branch.

[Dollars in thousands]

	FY2010 Enacted	FY2011 Enacted	FY2012 Requested	FY2012 Recommended	Change from FY2011	Percent cut since FY2011	Change from FY2010	Percent cut since FY2010
House	1,369,025	1,311,396	1,333,708	1,226,680	(84,716)	−6.5%	(142,345)	−10.4%
Joint Items	21,323	19,794	20,907	19,390	(404)	−2.0%	(1,933)	−9.1%
Capitol Police*	328,318	340,137	387,616	340,137	.....	0.0%	11,819	3.6%
Office of Compliance	4,377	4,077	4,782	3,817	(260)	−6.4%	(560)	−12.8%
Congressional Budget Office	45,165	46,771	46,865	43,787	(2,984)	−6.4%	(1,378)	−3.1%
Architect of the Capitol	527,194	526,139	618,802	489,571	(36,568)	−7.0%	(37,623)	−7.1%
Library of Congress	643,337	628,677	666,731	575,322	(53,355)	−8.5%	(68,015)	−10.6%
Government Printing Office	147,461	135,067	148,474	113,000	(22,067)	−16.3%	(34,461)	−23.4%
Government Accountability Office	556,849	546,254	556,849	511,296	(34,958)	−6.4%	(45,553)	−8.2%
Open World Leadership Center	12,000	11,377	12,600	1,000	(10,377)	−91.2%	(11,000)	−91.7%
Stennis Center for Public Service	430	429	430	.....	(429)	−100.0%	(430)	−100.0%
General Provisions	.....	(14,600)	.....	.....	14,600	.....	.....	.....
CBO Scorekeeping Adjustment	.....	(2,518)	.....	2,000	4,518	.....	.....	.....
Total	3,655,479	3,553,000	3,797,764	3,326,000	(227,000)	−6.4%	(331,479)	−9.0%

* Does not include FY2010 supplemental for USCP.

LEGISLATIVE BRANCH-WIDE MATTERS

Awards and Recognition.—In fiscal years 2010 and 2011 the agencies of the Legislative Branch, excluding the House of Representatives and Senate, have paid over $20.2 million and $2.5 million to date respectively, for cash awards, bonuses, and merit pay to their employees. These payments have been made within the current salary and benefit funding provided to each agency and thus may have decreased the ability to support FTE's that the Committee funded and intended to be filled. In addition, considering the current budget reductions that will need to be made and that the legislative agency budgets are in the neighborhood of 70 percent labor, such independent funding decisions may divert from the intent of the Congress. Therefore, the Committee directs that, starting with the fiscal year 2013 budget submission, the budget justifications of all agencies, excluding the House and Senate, will reflect a realignment of funding, and associated decrease in FTE's, from the salary and benefit base to a separate line item for cash awards, bonuses, and merit pay. The Committee directs the agencies, excluding the House and Senate, to justify the amount of funding requested for cash awards, bonuses, and merit pay by appropriation each and every year thereafter.

Performance Based Merit Increases.—The Committee is very concerned about the amount of performance based merit increases being given by some agencies of the Legislative Branch. It has come to the Committee's attention that, when incorporated into the annual base salary, there are some individuals whose total compensation is greater than that of the annual compensation of Members of Congress. Therefore, the Committee directs that agencies report and justify all circumstances where the sum of annual compensation and any "performance based merit increases" will cause any employee to exceed the annual rate of compensation of a Member at the rate of compensation of Members in effect during the year in which the performance based merit increase is paid.

Reprogramming Guidelines.—The Committee expects all agencies to notify the Committee of any significant departures from budget plans presented to the Committee. In particular, agencies funded in this bill are required to notify the Committee prior to each reprogramming of funds in excess of the lesser of 10 percent or $500,000 between programs, projects, or activities, or in excess of $500,000 between object classifications (except for shifts within the pay categories, object class 11, 12, and 13, or as further specified in each agency's respective section). This includes cumulative reprogrammings that together total at least $500,000 from or to a particular program, activity, or object classification, as well as reprogramming of FTE's or funds to create new organizational entities within the Agency or to restructure entities which already exist. These guidelines remain effective unless modified in a subsequent Committee report.

Committee Requests.—The Committee is concerned with the substandard quality in responses to requests for information. Managers at all levels are expected to be available to provide responses during critical phases of the appropriations process, and offices are to be covered by the appropriate staff during normal working hours without exception. Managers are expected to respond to requests

immediately, and if delays are anticipated or deadlines cannot be met, agencies are responsible for keeping Committee staff informed of the progress and expected timeline of the response.

Voluntary Early Retirement Authority/Voluntary Separation Incentive Payment—VERA/VSIP.—Currently the Legislative Branch permanent authority (2 U.S.C. 60q) provides that "the head of any office in the Legislative Branch may establish a program under which voluntary separation incentive payments may be offered to eligible employees of the office to encourage such employees to separate from service voluntarily (whether by retirement or resignation)". Since the budgets of the Legislative Branch agencies in total are 65 to 70 percent labor and taking into consideration the reductions in this bill, some, if not all, agencies may need to consider the VERA/VSIP option. The Committee strongly encourages all agencies to explore this option in order to reduce costs in the current fiscal year and the out years. The VERA/VSIP program will provide the opportunity for agencies to down-size, as budgetary constraints require, with less negative impact on agency operations than executing a time consuming, disruptive, and costly reduction-in-force (RIF).

Furloughs.—The Committee is aware that the reductions in this bill will require Legislative Branch agencies to make adjustments in programs and operations. In this vein, the Committee directs that furloughs be an option for cost reduction, which should be no greater than one day per month to lessen the impact on the employees, the support to the Congress, and the services provided to the Nation. Further, the Committee directs that any agency opting for furlough days will take the appropriate action to ensure that employee service dates and longevity increases are not adjusted by furlough days.

Zero Base Budgeting.—With the ever increasing strain on the Federal budget which will likely continue in the foreseeable future, the ability to support increases for the Legislative Branch agencies is uncertain, if not totally impossible. The Committee believes that there are considerable opportunities to realize meaningful savings by carefully reviewing each agency's budget requirements from a zero base, rather than by reviewing only incremental changes to the base. Such a review would not only assist the Committee in its appropriating and oversight responsibilities, but would also require agencies to systematically examine all of their budgetary requirements as they relate to the individual mission. Therefore, the Committee directs each and every agency of the Legislative Branch to develop and present their budget requirements from a zero base. The individual reviews should examine and justify each and every program, project, and activity (PPA) as if the PPA were nonexistent. These reviews should justify the FTE's and all related costs. The Committee further believes that such self examination by the agencies of the PPAs will permit a better understanding of program priorities, scope, effectiveness, and results and assist the agencies in determining funding priorities. The zero base budget should be the basis for the fiscal year 2013 budget request. The Committee further directs the Legislative Branch Budget Officers, under the coordination of the Library of Congress Budget Office, to meet and establish a review methodology and guidelines by Octo-

ber 31, 2011, as mutually agreeable, and approved by the Committee on Appropriations of the House and Senate.

Diversity in the Workforce.—The Committee is committed to the principles of workforce diversity and the positive impact diversity has on organizational success and employee development. The Committee strongly encourages Legislative Branch agencies, including the House, to develop diversity policies including broadening recruitment efforts to reach as many qualified candidates as possible. The Committee directs the House Officers to report to the Committee within six months after enactment of this Act on current operations as they relate to diversity, any plans to broaden recruitment efforts, and barriers to recruiting diverse job candidates.

MAJOR CHALLENGES FACING THE LEGISLATIVE BRANCH

Preserving and Maintaining the Infrastructure.—The job of caretaker of the Legislative Branch buildings and Capitol complex grounds falls to the Architect of the Capitol (AOC). The AOC's jurisdiction is comprised of 32 buildings and 450 acres of grounds which are occupied by the House of Representatives, the Senate, the Library of Congress, the Supreme Court, the Capitol Police, and other independent Legislative Branch agencies. The AOC recently reformed its planning and prioritization process for deferred maintenance and capital renewal requirements. The newly developed five-year Capital Improvements Plan (CIP) provides a more realistic picture of what projects AOC can execute. The Committee is pleased with the AOC's progress on improving these estimates from the previously unconstrained list of requirements, but notes that even the CIP process will result in widely fluctuating project budget submissions which will be impossible to fund fully in the current budgetary environment. These budget limitations will demand continued refinements to the AOC's process for prioritizing the performance of facilities which are most critical to the operational needs of the Congress and Legislative Branch agencies.

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

HOUSE OF REPRESENTATIVES

The Committee recommends $1,226,680,000 for the operations and maintenance of the House of Representatives during fiscal year 2012. This amount is $84,716,950, or 6.5 percent, below the fiscal year 2011 enacted level and $107,028,000 below the budget request.

HOUSE LEADERSHIP OFFICES

2011 appropriation	$24,861,969
2012 budget request	24,862,000
Committee recommendation	23,275,773

The Committee recommends $23,275,773 for salaries and expenses of staff in House leadership offices for fiscal year 2012. This amount is $1,586,196 below fiscal year 2011, or 6.4% percent and $1,586,227 below the budget request. This level of funding will require a reduction to the Leadership offices beginning January 1, 2012.

The allocation by office follows:

Office of the Speaker	$6,942,770
Office of the Majority Floor Leader	2,277,595
Office of the Majority Whip	1,971,050
Republican Conference	1,572,788
Office of the Minority Floor Leader	7,432,812
Office of the Minority Whip	1,524,951
Democratic Caucus	1,553,807
Total	$23,275,773

The Committee has included administrative provisions to increase transparency and accountability in House Leadership accounts. The provisions consolidate all of the funds available to the Speaker and Minority Leader each under one heading. These leaders previously controlled funding from multiple, separate headings for floor activities, steering and policy committees, training and program development, cloakroom personnel, and other authorized minority employees. This streamlining will allow for greater efficiency and clarify the resources available to each authority. The Committee has also included funding for a transition quarter (September 30, 2012 through December 31, 2012) to allow leadership offices to operate according to the sessions of Congress, similar to Member offices. Beginning in fiscal year 2013, it is the Committee's intent to appropriate funding for Leadership Offices on a legislative year.

HOUSE LEADERSHIP TRANSITION QUARTER

Office of the Speaker	$1,735,694
Office of the Majority Floor Leader	569,399
Office of the Majority Whip	492,763
Republican Conference	393,197
Office of the Minority Floor Leader	1,858,205
Office of the Minority Whip	381,238
Democratic Caucus	388,452
Total	$5,818,948

MEMBERS' REPRESENTATIONAL ALLOWANCES

2011 appropriation	$613,052,000
2012 budget request	633,848,000
Committee recommendation	573,939,282

The Committee recommends $573,939,282 for the representational allowances of the Members of the House. This amount is $39,112,718 or 6.4 percent below the fiscal year 2011 level and $59,908,718 below the budget request. This level of funding will require a reduction in the authorization beginning January 3, 2012.

HOUSE COMMITTEES

2011 appropriation	$163,032,103
2012 budget request	163,032,000
Committee recommendation	152,630,655

The Committee recommends $152,630,655 in total for House Committees. This amount is $10,401,448, or 6.4% below total available funding in fiscal year 2011 and $10,401,345 below the budget request. This account includes funding for staff salaries and official expenses of Committees including equipment, telecommunications, printing, and contract services. Funding is available until December 31, 2012. Included in the total is $26,665,785 for the Com-

mittee on Appropriations. The amount provided is $1,817,215, or 6.4% below the fiscal year 2011 level and $1,817,215, or 6.4% below the amount requested. This level of funding will require another reduction to Committees beginning January 3, 2012.

The Committee has not provided funding for the continuation of hearing room modernizations. Sufficient funding currently exists for the execution of this program.

The Committee reminds all House Committees that, in accordance with the Committee on House Administration Handbook, detailees assigned from the Government Printing Office require full reimbursement from committee funds.

SALARIES, OFFICERS AND EMPLOYEES

2011 appropriation	$193,326,000
2012 budget request	203,801,000
Committee recommendation	177,628,400

The Committee recommends $177,628,400 for the salaries and expenses of House officers and employees of the various activities funded through this consolidated item. This amount is $15,697,600 below the fiscal year 2011 enacted level and $26,172,600 below the budget request.

The following table summarizes the funding allocation provided to each component of the account:

Office of the Clerk	$26,114,400
Office of the Sergeant At Arms	* 12,585,000
Office of the Chief Administrative Officer	116,782,000
Office of the Inspector General	5,045,000
Office of General Counsel	1,415,000
Office of the Chaplain	179,000
Office of the Parliamentarian	2,060,000
Parliamentarian	(1,466,000)
Compilation of Precedents	(594,000)
Office of the Law Revision Counsel of the House	3,258,000
Office of the Legislative Counsel of the House	8,814,000
Office of Interparliamentary Affairs	859,000
Other authorized employees	347,000
The Historian	170,000
Total	$177,628,400

*This funding includes $4,445,000 previously funded under the Office of Emergency Planning, Preparedness, and Operations that was transferred to the Sergeant At Arms, January 2010, and renamed Office of Emergency Management.

OFFICE OF THE CLERK

The Committee recommends $26,114,400 for the Clerk of the House. This amount is $2,474,600, or 8.7% below total available funding in fiscal year 2011 and $4,401,600 below the budget request.

The Committee understands that in preparation for fiscal year 2012 and anticipated budget cuts, the Office of the Clerk has been working to identify areas for reduction within its budget. As a result a significant number of vacant positions will not be filled and there will be no salary increases with the exception of longevity increases. In addition the Clerk will reduce training, travel, subscriptions, equipment, and contracts and has developed a plan to reduce long distance telephone service, postage and photographic expenses.

All of these efforts will be taken with an eye on the core responsibilities of the Office of the Clerk in support of the legislative process. The Committee applauds the efforts of the Office of the Clerk to reduce spending and decrease the staffing levels of the organization.

The Committee notes that effective June 1, 2011 the Clerk of the House consolidated the Office of the Historian and the Office of Art and Archives into a new division in the Office of the Clerk to be called the Office of the Historian Staff (OHS). The transfer of responsibilities to the newly created OHS will strengthen and streamline the House history functions, making OHS truly a ready resource for Members and staff, and also a first-rate public history office for the general public, scholars, teachers, students, and the media.

OFFICE OF THE SERGEANT AT ARMS

The Committee recommends $12,585,000 for the Office of the Sergeant At Arms (SAA). This amount is $3,551,000 above the year 2011 enacted level and $6,869,000 below the budget request. The Committee funds the Office of Emergency Management, formerly the Office of Emergency Planning, Preparedness and Operations, in this account to reflect the move of the office on February 1, 2010 to the SAA.

The SAA is taking significant action in two areas to reduce cost. The first area is in personnel. The SAA is currently not filling any position vacancies unless the position is determined mission critical. The second area is a review of contracts to determine which contracts can be reduced or eliminated and, reductions to travel, training, supplies and equipment purchases. The Committee applauds the efforts of the SAA to review operations and reduce cost.

Due to the unfortunate events in Tucson involving Representative Giffords, it became clear that enhanced security of all Members was needed. In order to provide this needed security and to ease the financial burden on the Capitol Police, the SAA created a program where local staff, with assistance from the Sergeant at Arms and the Capitol Police, would work in conjunction with local law enforcement agencies to provide the necessary level of protection for Members, staff, and constituents. As the local jurisdictions are more familiar with the threat environment in a Member's district, the Member can help to ensure the necessary level of security at his or her events. The SAA and Capitol Police developed training for the Law Enforcement Coordinator Program and reached out to local jurisdictions that have come to the aid of Congress. The Committee commends the SAA for the creation of the Law Enforcement Coordinator Program.

The Committee is aware of efforts underway by the SAA and the Capitol Police to further improve security in Congressional district offices. The Committee recognizes that some security measures are cost prohibitive for some offices, yet these efforts are necessary to ensure the safety and security of constituents, Members, and their staff. To ensure that cost-effective improvements are made by offices the SAA, along with the Capitol Police, shall assist offices in prioritizing improvements and highlighting alternative office locations that yield greater security with less cost.

OFFICE OF THE CHIEF ADMINISTRATIVE OFFICER

The Committee recommends $116,782,000 for the Office of the Chief Administrative Officer (CAO). This amount is $11,000,000, or 8.6% below the fiscal year 2011 enacted level and $14,000,000 below the budget request.

In anticipation of future reductions in fiscal year 2012 the CAO is preparing for personnel and non-personnel reductions so that the organization can re-align CAO personnel to focus on core business services to the House community and streamline service delivery processes. The core business services that the organization intends to focus on are finance, budget and payroll and benefits services; information technology/systems services; management and logistics of assets and furnishings; management of procurement, acquisitions and concessionaire services. Through re-organization the CAO would reduce its positions by approximately 5% and the duties of those positions would be merged within the existing operational areas. This is in addition to 38 vacant positions in February of this year.

The Library of Congress Federal Library and Information Network (FEDLINK) offers federal agencies the opportunity, by using the FEDLINK service contracts, to obtain services directly from commercial sources. The FEDLINK contracts usually provide substantial discounts not available to individual customers for both large and small volume users. In addition, agencies can utilize the expertise of federal librarians, contracting officers, financial managers, and customer service representatives to get the best products and services at the best available prices. The Committee believes that opportunities exist within the House for individual offices to participate in the FEDLINK program rather than contracting individually for services provided by such vendors as CQ-Roll Call, Dow Jones and Company, Lexis-Nexis and others. Therefore, the Committee directs the CAO of the House to consult with all offices of the House in order to procure their required data services either by using the FEDLINK contracts or a unified House contract. The Committee further directs the CAO to report back to the Committee on a regular basis on the progress and actions taken regarding this matter.

Improved Contracting Internal Controls.—The Committee directs the Chief Administrative Officer of the House to review the contracting protocols and regulations of the House and recommend ways to improve internal controls on the obligation of funds. In its review the CAO is encouraged to use best practices by other Federal agencies as a resource.

ALLOWANCES AND EXPENSES

2011 appropriation	$317,124,878
2012 budget request	308,165,000
Committee recommendation	293,386,942

The Committee recommends a total of $293,386,942 for allowances and expenses. This amount is $23,737,936, or 7.5% below the fiscal year 2011 enacted level and $14,778,058 below the budget request. These funds include supplies, materials, administrative costs, and Federal tort claims; the costs of official mail for the Committees, leadership, and administrative offices; employee benefits;

miscellaneous items; and Business Continuity and Disaster Recovery.

The Committee has fully funded the Wounded Warrior Program at $2,500,000, an increase of $500,000 above the fiscal year 2011 enacted level and the same as the budget request. The Wounded Warrior Program was established to create fellowships that provide employment opportunities within the House of Representatives. These fellowships provide veterans with experience and exposure to ultimately broaden their scope of transition opportunities. The Committee directs the CAO to prepare a report on this program. This report should provide the number of participants that have been in the program, the number currently in the program, how many have achieved full-time employment and other relevant information so the Committee can evaluate the overall program. This report should be provided to the Committee on Appropriations of the House no later than December 31, 2011.

The Committee bill does not include funding for tuition reimbursement or the child care subsidy benefit because of a lack of authorization.

The Committee bill also does not include funding for Energy Demonstration Projects.

The following table summarizes the funding allocation provided to each major component of the account:

Supplies, materials, administrative costs and Federal tort claims	$3,696,118
Official mail (committees, administrative, and leadership offices)	201,000
Government contributions	264,848,219
Business Continuity and Disaster Recovery	17,112,072
Transition Activities	2,721,533
Energy Demonstration Projects	.....
Wounded Warrior Program	2,500,000
Office of Congressional Ethics	1,548,000
Miscellaneous items	760,000
Total, allowances and expenses	$293,386,942

ADMINISTRATIVE PROVISIONS

Section 101 provides for unspent amounts remaining in Members' Representational Allowances account to be used for deficit or debt reduction.

Section 102 provides for who may assign responsibility within the Republican Policy Committee.

Section 103 provides authority to the Speaker and the Minority Leader to allocate funds.

Section 104 provides authority to the Speaker and the Minority Leader to allocate funds among the training and program development activities.

Section 105 repeals the Office of Emergency Planning, Preparedness, and Operations and transfers the functions to the House Sergeant at Arms.

JOINT ITEMS

The Committee recommends $19,390,000 for fiscal year 2012 for the various joint committees and activities carried under this heading. The recommendation is $404,482 below the fiscal year 2011 level and is $1,517,000 below the budget request.

JOINT ECONOMIC COMMITTEE

2011 appropriation	$4,490,002
2012 budget request	4,814,000
Committee recommendation	4,203,000

The Committee recommends $4,203,000 for the Joint Economic Committee. This recommendation is $287,002 below the fiscal year 2011 level and $611,000 below the budget request. This recommendation is a 6.4% reduction in the base operating budget. Since the Joint Committee lapsed in excess of $1 million in fiscal 2010, this $287 thousand reduction should not create any detriment to the operations.

The Joint Economic Committee was created by the Employment Act of 1946. The primary tasks of the Committee are to review economic conditions and to recommend improvements in economic policy. The Committee performs research and economic analysis and monitors and analyzes current economic, financial, and employment conditions.

JOINT COMMITTEE ON TAXATION

2011 appropriation	$10,530,048
2012 budget request	11,327,000
Committee recommendation	10,424,000

The Committee recommends $10,424,000 for the Joint Committee on Taxation (JCT). This recommendation is $106,048 below the fiscal year 2011 amount and $903,000 below the budget request. This recommendation is a 1% reduction in the base operating budget. The Committee understands the workload increases facing the JCT in the coming fiscal year and the need to fill critical vacant positions. In addition, the JCT will most likely be required to rewrite the entire tax code. Because of these demands the Committee has provided the funding required for this workload in fiscal year 2012.

The Joint Committee on Taxation operates under the Internal Revenue Code of 1986 and its predecessors dating to the Revenue Act of 1926. It has responsibility to (1) investigate the operation and effects of internal revenue taxes and the administration of such taxes; (2) investigate measures and methods for the simplification of such taxes; (3) make reports to the House Committee on Ways and Means and the Senate Committee on Finance (or to the House and the Senate) on the results of such investigations and studies and to make recommendations; and (4) review any proposed refund or credit of income or estate and gift taxes or certain other taxes set forth in Code section 6405 in excess of $2,000,000. In addition to these functions that are specified in the Internal Revenue Code, the Congressional Budget Act of 1974 requires the Joint Committee to provide revenue estimates for all tax legislation considered by either the House or the Senate.

OFFICE OF THE ATTENDING PHYSICIAN

2011 appropriation	$3,400,186
2012 budget request	3,403,000
Committee recommendation	3,400,000

The Committee recommends $3,400,000 for the Office of the Attending Physician. This amount is the same as the 2011 level (rounded) and is $3,000 below the budget request.

OFFICE OF CONGRESSIONAL ACCESSIBILITY SERVICES

2011 appropriation	$1,374,246
2012 budget request	1,363,000
Committee recommendation	1,363,000

The Committee recommends $1,363,000 for the operation of the Office of Congressional Accessibility Services. This amount is $11,246 below the fiscal year 2011 level and is the same as the budget request. The Office of Congressional Accessibility Services is a successor office to the Special Services Office following enactment of the Capitol Visitor Center Act of 2008 (Public Law 110–437).

CAPITOL POLICE

The Committee recommends a total of $340,136,364 for the Capitol Police (USCP). This amount is the same as the fiscal year 2011 enacted level and is $47,479,636 below the budget request.

SALARIES

2011 appropriation	$277,132,624
2012 budget request	299,343,000
Committee recommendation	277,132,624

The Committee recommends $277,132,624 for the salaries and benefits authorized for police services throughout the USCP jurisdiction. This amount is the same as the fiscal year 2011 level and is $22,210,376 below the budget request. Using the latest salary estimates from USCP, the Committee expects this level of funding to support a staffing level of 1775 sworn positions, a reduction of 25 officers and 370 civilians, a reduction of 73 positions.

Budget Formulation.—The Committee is encouraged by the efforts of the USCP to improve its financial operations and, in particular, by the fact that the USCP recently closed all eight audit findings related to the USCP Office of Inspector General audit of the budget formulation process. The Committee expects this improvement to continue in fiscal year 2012.

Workforce Management/Overtime Costs/Mission Requirements.—The Committee recognizes the efforts of the USCP to manage and reduce the necessity for overtime while maintaining core mission requirements. The Committee recommends that the Department continue to work with the Capitol Police Board, the House and Senate Subcommittee on Legislative Branch Appropriations, the Committee on House Administration, and the Senate Committee on Rules and Administration to review the USCP's mission requirements that generate such large amounts of overtime in order to realize savings that could be used to offset other critical costs. The Committee recognizes the significant security requirements associated with the USCP's mission and believes that offsets can be achieved through continuous review of the overall mission requirements. The following are examples of requirements where offset savings may be applied in order to fund the requirement: security operations Federal Office building #8; Dome Skirt and Utility Tun-

nel Rehabilitation projects; security operations for upcoming conventions and pre-inauguration activities; protective services operations; and critical enhancement and life cycle replacements of technology and equipment that is necessary for security operations. The Committee directs the Department to provide a written update to the Committee on Appropriations of the House and Senate within 60 days of issuance of this report, which provides the results of its efforts to achieve mission requirement offsets as described.

New Posts.—To assist the USCP in the management of the mission requirements it is required to achieve, the Committee directs the USCP to notify the Committee on Appropriations of the House and Senate when new posts are created, including the annualized cost of maintaining the new post, and how the cost will be offset.

General Expenses

2011 appropriation	$63,003,740
2012 budget request	88,273,000
Committee recommendation	63,003,740

The Committee recommends $63,003,740 for all general expenses of USCP. This is the same as the fiscal year 2011 level and $25,269,260 below the budget request.

Administrative Provisions

Section 1001 authorizes transfers between the Salaries and General Expenses accounts of the Capitol Police.

Section 1002 authorizes the Chief of the Capitol Police authority to waive erroneous payments to officers and employees.

OFFICE OF COMPLIANCE

Salaries and Expenses

2011 appropriation	$4,076,980
2012 budget request	4,782,000
Committee recommendation	3,817,000

The Committee recommends $3,817,000 for the Office of Compliance. This amount is $259,980, or 6.4% below the fiscal year 2011 level and $965,000 below the budget request. This reduction can be achieved with four days of furlough ($42,500) and ($217,480) from contract services.

The Office of Compliance was established to administer and enforce the Congressional Accountability Act (Public Law 104–1). The Act applies various employment and workplace safety laws to Congress and certain Legislative Branch entities.

CONGRESSIONAL BUDGET OFFICE

Salaries and Expenses

2011 appropriation	$46,771,270
2012 budget request	46,865,000
Committee recommendation	43,787,000

The Committee recommends $43,787,000 for the Congressional Budget Office (CBO). This is $2,984,270, or 6.4%, below the fiscal year 2011 level and $3,078,000, or 6.6% below the budget request.

In fiscal year 2009 the CBO received a supplemental $2 million appropriation to provide timely and accurate estimates on major health care legislation. This increase was utilized for such expenditures as $600,000 for equipment, $600,000 for actuarial and other expert consulting services, and $400,000 for staff performance awards. Thus, $1.6 million or, 80% of the supplemental, was utilized for one time outlays that should not add to the current operating base. The remaining $400,000, or 20%, was used for salary and benefits costs of 3 full-time-equivalent positions. Therefore, the reduction in this bill is $1,384,270, or 3% below the fiscal year 2011 level, when $1.6 million of non-recurring costs is eliminated. The balance of the reduction can be achieved with four furlough days ($618,000) and a reduction of 5 full-time-equivalent positions ($803,600). The Committee believes that a reduction of $1.384 million from a revised base, which is less than half of what the other agencies in the Legislative Branch are taking, is more than adequate for agency operations during fiscal year 2012.

ARCHITECT OF THE CAPITOL

2011 appropriation	[1] $526,139,612
2012 budget request	[1] 618,802,000
Committee recommendation	[1] 489,571,000

[1] Does not include Senate office buildings.

The Committee recommends $489,571,000 for fiscal year 2012 for the activities of the Architect of the Capitol (AOC). Excluded are Senate items which are traditionally left for consideration by that body. This amount is $36,568,612 below the fiscal year 2011 enacted level, or 6.9%, and is $129,231,000 below the budget request.

Within the recommended level the Committee continues its prioritization of projects that: (1) promote the safety and health of workers and occupants, (2) decrease the deferred maintenance backlog, and (3) invest to achieve future energy savings. In addition, by including $30,000,000 for the House Historic Buildings Revitalization Trust Fund, the bill continues the Committee's commitment to advance planning for major capital renewal projects which will be essential to sustaining the performance of historic House buildings.

The AOC is responsible for the maintenance, operation, development, and preservation of the United States Capitol Complex. This includes mechanical and structural maintenance of the Capitol, Congressional office buildings, the Library of Congress buildings, the Supreme Court building, the U.S. Botanic Garden, the Capitol Power Plant and other facilities, as well as the upkeep and improvement of the grounds surrounding the Capitol complex.

The following table summarizes the allocation of funds by appropriation account:

Architect of the Capitol:	
General Administration	$104,790,000
Capitol building	35,354,000
Capitol grounds	9,852,000
House of Representatives buildings subtotal	119,154,000
House office buildings	(89,154,000)
Historic Buildings Revitalization Trust Fund	(30,000,000)
Capitol Power Plant	127,159,000
Library buildings and grounds	38,486,000
Capitol Police Buildings, Grounds and Security	21,500,000
Botanic Garden	12,000,000
Capitol Visitor Center	21,276,000
Total	$489,571,000

GENERAL ADMINISTRATION

2011 appropriation	$106,569,434
2012 budget request	119,150,000
Committee recommendation	104,790,000

The Committee recommends $104,790,000 for personnel services, equipment, communications, and other central support activities of the AOC. This amount is $1,779,434 below the fiscal year 2011 enacted level and is $14,360,000 below the budget request.

The Committee directs the AOC to provide additional FTEs and funding, within existing resources, as requested by the Office of the Inspector General in the fiscal year 2012 budget request.

The Committee directs that all overtime costs incurred by the Capitol Police for AOC construction projects are to be reimbursed, from project funds, upon receipt of billings from the Capitol Police.

The recommended project budget of $3,199,000 is composed of the following projects:

Item	Committee recommendation
Energy Savings Performance Contracts (ESPC):	
Management Program	$2,700,000
Conservation of Fine Architectural Art	499,000
Total	$3,199,000

CAPITOL BUILDING

2011 appropriation	$33,115,636
2012 budget request	41,545,000
Committee recommendation	35,354,000

The Committee recommends $35,354,000 for the operation, maintenance, and care of the Capitol building. This amount is $2,238,364 above the fiscal year 2011 enacted level and is $6,191,000 below the budget request. The recommendation supports an operating budget of $25,091,000. The recommended project budget of $10,263,000 is composed of the following capital projects:

Item	Committee recommendation
Presidential Inaugural Stand and Support Facilities	$4,263,000
Minor Construction	6,000,000
Total	$10,263,000

CAPITOL GROUNDS

2011 appropriation	$10,952,052
2012 budget request	10,799,000
Committee recommendation	9,852,000

The Committee recommends $9,852,000 for the care of the grounds surrounding the Capitol. This amount is $1,100,052 below the fiscal year 2011 enacted level and is $947,000 below the budget request.

HOUSE OFFICE BUILDINGS

2011 appropriation	$150,165,068
2012 budget request	169,647,000
Committee recommendation	119,154,000

The Committee recommends $119,154,000 for the operation, maintenance, and care of the House office buildings. This amount is a decrease of $31,011,068 below fiscal year 2011 and is $50,493,000 below the budget request.

The bill includes $30,000,000 for the House Historic Buildings Revitalization Trust Fund. Public Law 111–68 established the Fund to finance major repairs and renovations to facilities of the House. Subject to approval of the Committee on Appropriations of the House, the AOC may use these funds for major renovation projects to preserve and maintain the performance of the iconic buildings of the House of Representatives.

The recommended project budget of $40,631,000 is composed of the following capital projects:

Item	Committee recommendation
Alternate Life Safety Approach, CHOB	$4,229,000
Power Distribution System Replacement, Vault C, FHOB	3,957,000
Interior Rehabilitation, WHUG	18,000,000
480V Switchgear and Transformer Replacement, Phase III, RHOB	3,055,000
CAO Project Support	4,390,000
Minor Construction	7,000,000
House Historic Building Revitalization	30,000,000
Total	$70,631,000

CAPITOL POWER PLANT

2011 appropriation	$118,894,734
2012 budget request	142,101,000
Committee recommendation net	127,159,000
Offsetting collections	9,000,000
Total available	$136,159,000

The Committee recommends $127,159,000 for the Capitol Power Plant supplemented by offsetting collections of $9,000,000. This amount is $8,264,266 above the fiscal year 2011 enacted level and is $14,942,000 below the budget request.

The Committee has provided $17,406,000 requested for the ongoing repairs and improvements to address occupational safety and health issues in the power plant utility tunnels. These funds will enable the AOC to continue its progress toward completing all corrective measures on issues identified by the Office of Compliance by the June 11, 2012, settlement date.

The Committee supports the AOC's plan to utilize cogeneration technology at the Capitol Power Plant to help meet the Energy Independence and Security Act of 2007 requirement of a 30 percent energy reduction by 2015. According to the AOC, cogeneration will yield a 7.1 percent reduction in total energy consumption at the Capitol Power Plant by increasing its overall efficiency.

The recommendation supports an operating budget of $93,782,000, which provides for current services. The recommended project budget of $33,377,000 is composed of the following capital projects:

Item	Committee recommendation
Utility Tunnel Program	$17,406,000
WRP Chiller System Replacement, RPR, CPP	6,000,000
East Plant Chiller Relocation, RPR, CPP	3,971,000
Cogeneration Management Program	2,000,000
Minor Construction	4,000,000
Total	$33,377,000

Library Buildings and Grounds

2011 appropriation	$45,703,410
2012 budget request	67,888,000
Committee recommendation	38,486,000

The Committee recommends $38,486,000 for the care and maintenance of the Library buildings and grounds. This amount is $7,217,410 below the fiscal year 2011 enacted level and is $29,402,000 below the budget request. The recommendation supports an operating budget of $25,760,000 and a project budget of $12,726,000, including the following capital projects:

Item	Committee recommendation
Sprinkler System, West Mail Pavilion 1st Floor, Phase III of III, TJB	$4,100,000
Egress Improvements	1,126,000
Garage Structural Repairs, Entry Improvements and Generator Replacement, Phase I of II, JAB	5,000,000
ABA Space Reorganization, Phase III of IV, JMMB	500,000
Minor Construction	2,000,000
Total	$12,726,000

Capitol Police Buildings, Grounds, and Security

2011 appropriation	$26,957,976
2012 budget request	32,312,000
Committee recommendation	21,500,000

The Committee recommends $21,500,000 for Capitol Police buildings, grounds, and security. This amount is $5,457,976 below the fiscal year 2011 enacted level and is $10,812,000 below the budget request. The recommendation supports an operating budget of $18,027,000 and a project budget of $3,473,000, including the following capital projects:

Item	Committee recommendation
Fire Alarm System Replacement, Headquarters	$2,473,000

Item	Committee recommendation
Minor Construction	1,000,000
Total	$3,473,000

BOTANIC GARDEN

2011 appropriation	$11,367,220
2012 budget request	12,344,000
Committee recommendation	12,000,000

The Committee recommends $12,000,000 for salaries and expenses of the Botanic Garden. This amount is $632,780 above the fiscal year 2011 enacted level and $344,000 below the budget request. There are no capital projects in fiscal year 2012.

The Committee congratulates the Botanic Garden on the accomplishments of its education and outreach programs, which have leveraged the Garden's unparalleled expertise to provide unique educational opportunities. The Committee urges the Garden to continue forming partnerships with national and local organizations to advance these educational goals.

CAPITOL VISITOR CENTER

2011 appropriation	$22,414,082
2012 budget request	23,016,000
Committee recommendation	21,276,000

The Committee recommends $21,276,000 for the operation of the Capitol Visitor Center (CVC). This amount is $1,138,082 below the fiscal year 2011 enacted level and $1,740,000 below the budget request. There are no capital projects in fiscal year 2012. The CVC was established to improve security for all persons working in or visiting the U.S. Capitol and to enhance the educational experience of visitors.

The Committee brings to the attention of the AOC the issue of the CVC gift shop employees. The gift shop currently employs 20 employees whose salary and benefit costs exceed more than $1 million annually. As with any revolving fund activity, the costs associated with the operation of that activity should be borne by that activity. For example, the Library of Congress gift shop is totally funded and operated from the revenues generated within their gift shop revolving fund. Therefore, the Committee directs the AOC to prepare a report on the operations and the steps that can be taken to achieve total operational costs funded within the gift shop revolving fund. This report should be provided to the Committee on Appropriations of the House and Senate no later than December 31, 2011.

The Committee has observed that there seems to be a rather large contingent of tour guides assigned to the CVC. The Committee realizes that there are seasonal fluctuations in the spring and summer that necessitate an increase in the number of guides to handle the increased number of visitors. However, the Committee believes a review of the staffing requirements, as related to tour guides, needs to be undertaken. The Committee directs the Architect of the Capitol to review the staffing levels, taking into account the seasonal requirements, and report to the Committee on

Appropriations of the House and Senate on these findings no later than January 31, 2012.

LIBRARY OF CONGRESS

The Committee recommends $575,322,000 for the operations of the Library of Congress. This is $53,354,128, or 8.5% below the fiscal year 2011 level and $91,409,000, or 13.7% below the budget request. However, taking into consideration that $14 million requested for the Books for the Blind and Physically Handicapped Digital Talking Book Program, which was completed in fiscal year 2011, would reflect an adjusted base and thus the amount below fiscal year 2011 is $39,354,128, or 6.4% and $77,409,000, or 11.9% below an adjusted request. In addition to the appropriation, the Committee recommends offsetting collections of $42,863,000. The reduced funding provided in this bill will require the Library of Congress to reduce staffing by at least 312 positions utilizing a VERA/VSIP option.

Established by Congress in 1800, the Library of Congress is one of the largest libraries in the world, with a collection of more than 130,000,000 print, audio, and video items in 460 languages. Among its major programs are acquisitions, preservation, administration of U.S. copyright laws by the Copyright Office, research and analysis of policy issues for the Congress by the Congressional Research Service, and administration of a national program to provide reading material to the blind and physically handicapped. The Library also maintains a number of collections and provides a range of services to libraries in the United States and abroad.

SALARIES AND EXPENSES

2011 appropriation	$431,784,700
2012 budget request	455,979,000
Committee recommendation	406,096,000
Offsetting collections	6,350,000
Total available	$412,446,000

The Committee recommends $406,096,000, plus authority to spend $6,350,000 in receipts, for the salaries and expenses appropriation. This amount is $25,688,700 below the fiscal year 2011 level and is $49,883,000 below the budget request. This reduction can be achieved with 20 percent participation, of 215 of the eligible 1,075 "Salaries and Expenses" employees, in a VERA/VSIP program ($15,681,000), a four day furlough ($3,936,000), purchase of books and library materials ($1,000,000), Thirty-Year Mass Deacidification Program ($1,000,000), National Audio-Visual Conservation Center equipment ($1,000,000), Overseas Field Office Operations ($571,700) and Teaching with Primary Sources grants ($2,500,000).

The Committee fully understands the impact these budget reductions will have on the Library of Congress. These reductions will require adjustments in every program, project, and activity within the salaries and expenses appropriation. As in prior years, it is expected that the Library will mitigate any negative impact of the reduction in acquisition funding by realignments within the salaries and expenses appropriation. Also, the Committee has demonstrated its support of the Information Technology Services segment of the budget and believes that Library management should continue to

support this activity, including the necessary incident handling and response function described in the Library's fiscal 2012 budget request, as much as possible within the funding levels provided. The Committee believes enhanced information technology is critical to ensuring that Library programs and services continue to meet the challenges and opportunities before them. The Committee recognizes that the major information technology requirements of Library organizations will only be met through Library-wide collaboration. The Committee directs the Librarian of Congress to consider managing within the Office of the Librarian all Library information technology planning and resource allocations to ensure that information technology requirements are properly prioritized and that resources are effectively used. In addition, the Committee expects the Veterans History Project and the Civil Rights History Project will be maintained at the fiscal year 2011 levels.

COPYRIGHT OFFICE

2011 appropriation	$17,828,272
2012 budget request	21,723,000
Committee recommendation	14,461,000
Offsetting collections	36,513,000
Total available	$50,974,000

The Committee recommends $14,461,000, plus authority to spend $36,513,000 in receipts, for the Copyright Office. This is $3,367,272 below the fiscal year 2011 level and $7,262,000 below the budget request, not including offsetting collections. This reduction can be achieved with 20 percent participation, of 38 of the eligible 188 Copyright employees, in a VERA/VSIP program ($2,090,000), a two day furlough ($339,000), and a base reduction in equipment of ($938,272).

The Committee has provided the authority to spend receipts at $36,513,000. This amount is $1,800,000 above the request and can be achieved largely through the utilization of prior year available unobligated balances.

The Committee believes that reductions in appropriations are likely to continue, and those reductions could be offset by increased receipts. The Committee is aware that the full cost of the Copyright Office is not attributable to the Copyright registration process. However, other than costs associated with testimony and studies related to copyright for Congress, responding to Freedom of Information Act (FOIA) requests, public information about copyright, and assistance to other federal entities dealing with copyright issues, the full cost of the Copyright Office should be supported by fees charged for registrations. The Committee directs the management of the Library and the Copyright Office, working with the appropriate authorizing committees of the House and Senate, to review the current fee structure to determine if the registration fee covers the entire cost, including overhead, associated with the registration process.

CONGRESSIONAL RESEARCH SERVICE

2011 appropriation	$111,017,520
2012 budget request	117,102,000
Committee recommendation	104,091,000

The Committee recommends $104,091,000 for salaries and expenses of the Congressional Research Service (CRS). This amount is $6,926,520 below the fiscal year 2011 level and $13,011,000 below the budget request.

This reduction can be achieved with 20 percent participation, of 54 of the 272 eligible CRS employees, in a VERA/VSIP program ($5,431,000), a two day furlough ($757,600) and a base reduction between advisory and assistance services, other services, purchase of goods and services, and operation and maintenance of equipment ($737,920).

CRS works for Members and committees of Congress to support their legislative, oversight, and representational functions by providing nonpartisan and confidential research and policy analysis.

BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

2011 appropriation	$68,045,636
2012 budget request	71,927,000
Committee recommendation	50,674,000

The Committee recommends $50,674,000 for salaries and expenses of the National Library Service for the Blind and Physically Handicapped (NLS). This amount is $17,371,636 below the fiscal year 2011 level and $21,253,000 below the budget request.

The NLS has successfully administered a free national reading program for blind and physically handicapped residents of the United States and U.S. citizens living abroad since 1931. NLS provides direction for the production of books and magazines in Braille and recorded formats and audio playback machines for distribution through a nationwide network of 56 regional and 65 subregional libraries. After a decade of extensive planning and research and development, NLS began contracting for the first shipment of digital talking book players in fiscal year 2008, a significant milestone in this program's history. With the termination of the analog cassette program and digital book and player production and distribution having reached a steady state, the Committee perceives fiscal year 2012 to represent a crossroads moment and appropriate time to take a comprehensive look at NLS funding requirements and services for the future. Base programs now are meeting their goals and wide-ranging service options are presenting themselves to a changing customer base, in large measure influenced by the availability of technologies that were as a practical matter unimaginable ten years back. Currently NLS is less a manufacturing operation and more a distributor. The provision of no-year funding, essential in the past to accommodate multi-year manufacturing cycles, no longer is essential, nor is the program's traditional line item for machine replacements. At the same time NLS would benefit by greater flexibility to be able to manage its funding mix as circumstances change. The Committee directs the NLS to take a close look at the future of its legacy programs and conduct a detailed study of its entire mix of products and services, examining how changing demographics are influencing the customer base and new technologies offering new and different service alternatives. This study is to be provided to the Committee on Appropriations of the House and Senate by September 30, 2012.

The NLS launched a six-year transition to a fully operational Digital Talking Book Program in fiscal year 2008. The program,

fully supported by the Congress, would provide 545,000 digital talking book players and 6.8 million books by the end of fiscal year 2013. Lower than expected costs have allowed for a greater level of annual production of players and media than was anticipated at the beginning of the replacement program. At the same time the NLS has broadened its business model to respond to evolving technologies and a more diverse client base, offering the popular NLS Braille and Audio Reading Download (BARD) option to download books directly from the Internet. In response to customer demand the program adjusted production goals, reducing player production in favor of an increased range of digital media offerings, including additional retrospective titles and magazines. Therefore, in fiscal 2011 the program will meet its fiscal 2013 goal, and the $14 million requested in 2012 is no longer necessary.

The Committee has taken a reduction of $3,371,636 below the enacted level. This reduction can be achieved with 10 percent participation, 5 of the 49 NLS eligible employees, in a VERA/VSIP program ($295,000), a one day furlough ($42,636), reduction in spare parts ($1,200,000), GSA rent reduction ($300,000) and a base reduction in the old machine procurement program ($1,534,000).

ADMINISTRATIVE PROVISIONS

The Committee has recommended several administrative provisions related to obligational authority (sec. 1101) for reimbursable and revolving funds, (sec. 1102) transfer authority, and (sec. 1103) prior year funds to pay Workers Compensation.

GOVERNMENT PRINTING OFFICE

The recommendation provides $113,000,000 in budget authority for the Government Printing Office (GPO), in addition to any offsetting collections which the GPO may earn under separate authority. This amount is $22,067,324, or 16.3% below the fiscal year 2011 level and $35,474,000 below the budget request. GPO provides publishing and dissemination services for Federal government publications to Congress, Federal agencies, Federal depository libraries, and the American public.

The Committee has some concern about the future of the GPO as a viable printing operation for the Federal Government. The GPO currently contracts out, to small and medium size print operations, more than 90 percent of its annual printing requisitions, most of which are from the Executive Branch. The balance comes from printing for the Congress and a few small jobs for the Executive Branch, such as the President's Annual Budget. The Committee believes that a study is needed to review the feasibility of Executive Branch printing being performed by the General Services Administration, the transfer of the Superintendent of Documents program to the Library of Congress, and the privatization of the GPO. Therefore, the Committee directs the Government Accountability Office to conduct a study on these three options and report its findings to the Committee on Appropriations of the House and Senate no later than January 31, 2012.

CONGRESSIONAL PRINTING AND BINDING

2011 appropriation	$93,580,464
2012 budget request	100,001,000
Committee recommendation	78,000,000

The Committee recommends $78,000,000 for Congressional Printing and Binding. This amount is $15,580,464, or 16.7% below the fiscal year 2011 level and is $22,001,000 below the budget request. The amount is provided as a lump sum to cover various categories of printing.

The Committee has recommended changes for the publication of the Congressional Record Index and printing for the Architect of the Capitol, and commends the GPO for undertaking a survey of House offices and committees to provide Members and staff with the ability to opt out of receiving copies of the daily Congressional Record. These actions will reduce the charges against this account. However, additional efforts by the House to reduce its printing requirements, either through further changes in the way the House conducts its business or by revising the relevant provisions of the public printing and documents statutes of Title 44, United States Code, will be required to reduce the volume of congressional printing within the limits of the recommended funding. Otherwise, a shortfall in the Congressional Printing and Binding account is likely to be incurred in the current fiscal year, for which Congress will be obligated to reimburse the GPO in a subsequent appropriation.

OFFICE OF SUPERINTENDENT OF DOCUMENTS

2011 appropriation	$39,831,178
2012 budget request	42,173,000
Committee recommendation	35,000,000

The Committee recommends $35,000,000 for the salaries and expenses of the Superintendent of Documents. This amount is $4,831,178 below the fiscal year 2011 level and $7,173,000 below the request.

The Committee recommendation reflects a general reduction of 12.1% in the base operating budget. However, utilization of $2.7 million transferred to the GPO Revolving Fund, reduces the net reduction to $2,131,178, or 5.3%. This reduction can be absorbed with 3 vacant positions not being filled, and reductions in travel, training and incentive awards. The Committee directs the Public Printer to realign the operations of the Superintendent of Documents program to address the most critical elements of the program.

The Office of Superintendent of Documents account funds the mailing of government documents for Members of Congress and Federal agencies, as statutorily authorized; the compilation of catalogs and indexes of government publications; and the cataloging, indexing, and distribution of government publications to the Federal Depository and International Exchange libraries and to other individuals and entities, as authorized by law.

GOVERNMENT PRINTING OFFICE REVOLVING FUND

2011 appropriation	$1,655,682
2012 budget request	6,300,000
Committee recommendation	.....

The Committee understands the importance of the Federal Digital System (FDsys) and the GPO Business Information System. However, within the current budgetary constraints, the Committee is unable to provide funding for these operational systems. The Committee directs the Public Printer to examine every avenue of revenue generation within the Revolving Fund to determine what adjustments could be made to allocate the funding required for these projects.

The Committee is aware that GPO currently has more than 100,000 square feet of vacant available space within the GPO complex. The Committee encourages the GPO to explore the possibility of a lease agreement for this space with other Federal Government agencies. The Committee believes that a revenue stream of this nature could be utilized for the FDsys and the GPO Business Information System.

The bill continues language authorizing the operation of the revolving fund and authority to hire or purchase automobiles, advisory councils, and consultants.

GOVERNMENT ACCOUNTABILITY OFFICE

SALARIES AND EXPENSES

2011 appropriation	$546,254,302
2012 budget request	556,849,000
Committee recommendation	511,296,000
Offsetting Collections	18,304,000
Total available	$529,600,000

The Committee recommends $511,296,000 in direct appropriations for the Government Accountability Office (GAO), plus $18,304,000 in offsetting collections derived from reimbursements for conducting financial audits of government corporations and rental of space in the GAO building. This amount is a decrease of $34,958,302, or 6.4% below the fiscal year 2011 level, and is $45,553,000 below the budget request.

In order to achieve the savings necessary to absorb the funding reductions in this bill, GAO will need to take the following actions: reduction in salaries and benefits including a slower hiring rate and reduction in planned hires, reduction in promotions, reduction in awards, and reduction in staff development ($18,143,000); reduction in engagement-related expenses including travel and support contracts ($816,000); infrastructure operations ($6,965,000); and other administrative adjustments ($8,907,000). As part of a cost cutting measure, the Committee encourages the GAO to consider a VERA/VSIP option, not only for this fiscal year but for future years. The Committee fully understands that these reductions will require adjustments in staffing and surely will increase response time for all studies, audits, and reports.

The Committee notes that testimony by the GAO before the Senate Committee on Health, Education, Labor, and Pensions on for-profit college sales and marketing practices received significant criticism from education experts, media and objective commentators for including significant mistakes and misstatements in the analysis of the for-profit college sector. In its investigation of its own report, GAO determined that pressure to find errors in "15 out of 15" schools and to finish the report within a short timeframe, as

well as last-minute demands to include revisions to the report resulted in a flawed final product that, even with revisions, remains available for public reference. The Committee has concern about the impact flawed analyses can have on the industries GAO report on; in this case, the for-profit educational sector; and directs the GAO to report to the Committee on Appropriations of the House and Senate by November 1, 2011, on what processes and procedures have been established to ensure errors of this nature do not repeat themselves in the future.

GAO was established by the Budget and Accounting Act of 1921. Formerly known as the General Accounting Office, it was renamed by Public Law 108–271. GAO works for Congress by responding to requests for studies of Federal Government programs and expenditures. GAO may also initiate its own work.

ADMINISTRATIVE PROVISION

The Committee has included an administrative provision (1201) that allows GAO to be treated the same as other Legislative Branch agencies regarding employee buyout authority.

OPEN WORLD LEADERSHIP CENTER TRUST FUND

2011 appropriation	$11,377,200
2012 budget request	12,600,000
Committee recommendation	1,000,000

In recent years, the Committee has expressed concern regarding the placement of the Open World Leadership Program in the Legislative Branch and questioned its benefits. The program has some strong champions on the Committee, but with reductions being made to most every program within the Federal budget the Committee has elected to shut down the program and recommends $1,000,000 for shutdown expenses of the Open World Leadership Program.

JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT

2010 appropriation	$429,140
2011 budget request	430,000
Committee recommendation	.....

The Center was created by Congress in 1988 with an appropriation of $7.5 million which subsequently was transferred to the John C. Stennis Trust Fund and invested in non-expendable corpus Special Issue Certificates of Indebtedness with the U.S. Treasury. As reflected in the current Budget of the United States, the Center has $15 million invested with the Treasury, and at a 2 percent return should generate $300,000 that can be utilized for the annual operation of the program. Since the principal of the fund has doubled from the original appropriation and with reduced funding within the Legislative Branch, the Committee has provided zero funding for the John C. Stennis Center for Public Service Training and Development.

The Committee directs that any further budget request from the John C. Stennis Center be accompanied by an appropriately detailed budget justification.

TITLE II—GENERAL PROVISIONS

The customary language regarding emergency assistance for vehicles, fiscal year limitation, positions and allowances, consulting services, awards and settlements, the Legislative Branch Financial Managers Council, the maintenance and landscaping on Washington Avenue SW, a limitation on transfers of funds, language regarding maintaining staff-led tours (sections 201–209). Section 210 provides for a spending reduction account, excluding Senate items. This account excludes the portion of the allocation that is expected to be realized by amounts for Senate items.

HOUSE OF REPRESENTATIVES REPORT REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives.

CONSTITUTIONAL AUTHORITY

Clause 6(e) of the Rules of the Appropriations Committee requires each committee report on a public bill or joint resolution to contain a statement citing the specific powers granted to Congress in the Constitution to enact the law proposed by the bill or joint resolution.

The Committee on Appropriations bases its authority to report this legislation on clause 7 of section 9 of article I of the Constitution of the United States which states: "No money shall be drawn from the Treasury, but in Consequence of Appropriations made by Law . . ."

Appropriations contained in this Act are made pursuant to this specific power granted by the Constitution.

COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with appropriate allocation under section 302(b) of the Budget Act.

[In millions of dollars]

	302(b) Allocation		This bill	
	Budget authority	Outlays	Budget authority	Outlays
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the Budget Resolution for 2012:				
Discretionary	$4,314	$4,397	$3,326	[1] $3,570
Mandatory	136	136	136	[1] 136
Total	$4,450	$4,533	$3,462	$3,706

[1] Includes outlays from both House and Senate prior-year budget authority.
NOTE.—Bill amounts exclude discretionary Senate-related items.

FIVE-YEAR PROJECTION OF OUTLAYS

Pursuant to section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections prepared

by the Congressional Budget Office of outlays associated with the budget authority provided in the accompanying bill:

[In millions of dollars]

Budget Authority	$3,462
Outlays:	
2012	2,968
2013	325
2014	93
2015	34
2016	23

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to section 308(a)(1)(C) of the Congressional Budget Act of 1974, the amount of financial assistance to State and local governments is as follows:

The accompanying bill contains no funding for State and local assistance programs.

TRANSFER OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following lists the transfers of funds included in the accompanying bill:

Indefinite transfer authority is authorized in Library of Congress, Congressional printing and binding, the Superintendent of Documents, and the Capitol Police programs.

RESCISSIONS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following details the rescissions in the accompanying bill:

The accompanying bill contains no rescissions.

STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding:

The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

The accompanying bill contains no appropriations not authorized by law.

TERMINATIONS, REDUCTIONS AND OTHER SAVINGS

In order to invest in the critical priorities identified in this bill, the Committee has proposed herein a number of program reductions and other savings from the fiscal year 2011 level. These adjustments, no matter their size, are important to setting the right priorities within the spending allocation and for creating a government that is as efficient as it is effective.

EARMARKS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, this bill, as reported, contains no Congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9(e), 9(f), or 9(g) of rule XXI.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law:

1. The bill provides that certain appropriation items remain available for more than one year, where programs or projects are continuing in nature under the provisions of authorizing legislation but for which that legislation does not specifically authorize such extended availability.
2. The bill includes a number of provisions which place limitations on or change or extend existing limitations, appropriations, or authorizations, and which under some circumstances might be construed as changing the application of existing law.
3. The bill continues the practice of providing official reception and representation allowances for officers and offices of the Legislative Branch.
4. The bill authorizes disbursal of funds for various agencies.
5. The bill authorizes transfer authority between accounts for certain agencies in the bill.
6. The bill includes language allowing the use of funds for studies and examinations of executive agencies and temporary personnel services. Funds can also be available for reimbursement to agencies for services performed.
7. The bill includes language providing funds for the Family Room, the Superintendent of Garages, Office of Emergency Management, and preparing the Digest of Rules.
8. The bill includes language providing funds for House motor vehicles, interparliamentary receptions, and gratuities.
9. The bill requires unspent funds remaining in Members' Representational Allowances to be used for deficit or debt reduction.
10. The bill includes language pertaining to the assignment of responsibilities within the Republican Policy Committee.
11. The bill provides authority to the Speaker and Minority Leader to allocate funds among certain Leadership Offices.
12. The bill provides authority to the Speaker and Minority Leader to allocate funds among the training and program development activities.

13. The bill includes language repealing the Office of Emergency Planning, Preparedness, and Operations and transfers the functions and responsibility to the Sergeant at Arms of the House.

14. The bill authorizes allowances for employees of the Office of the Attending Physician and provides reimbursement to the Department of the Navy.

15. The bill authorizes expenses of the Capitol Police for equipment, uniforms, weapons, supplies, materials, training, medical services, forensic services, stenographic services, personal and professional services, the employee assistance program, the awards program, postage, communication services, travel advances, and relocation expenses.

16. The bill provides that the cost of Capitol Police basic training at the Federal Law Enforcement Training Center be paid by the Department of Homeland Security.

17. The bill provides authority for the Chief of the Capitol Police to waive claims for erroneous payments subject to the approval of the Capitol Police Board.

18. The bill allows the Architect of the Capitol to purchase or exchange, maintain, and operate a passenger motor vehicle.

19. The bill includes authorization allowing reimbursements for chilled water and steam provided to the Government Printing Office, the Washington City Post Office, the Supreme Court, the Thurgood Marshall Federal Judiciary Building, Union Station Complex, and the Folger Shakespeare Library to be credited to the AOC Capitol Power Plant appropriation and made available for obligation.

20. The bill allows the Architect of the Capitol to expend funds to maintain, care for, and operate the National Garden.

21. The bill provides the authority to expend funds collected under the authority of 2 U.S.C. 150 and for international legal information, the balance to remain available until expended.

22. The bill establishes that the amount available for obligation by the Library of Congress is reduced by offsetting collections.

23. The bill provides funds for the digital collections and educational curricula program, the American Folklife Center, and the Civil Rights History Project.

24. The bill allows the Library of Congress to hire or purchase one passenger motor vehicle.

25. The bill allows funds from offsetting collections to be used for the Library's Copyright Office.

26. The bill includes language authorizing the expenditure of receipts, with the exception of salaries and benefits, for the administration of the Copyright Royalty Judges program.

27. The bill contains language which provides that no funds in the Congressional Research Service can be used to publish or prepare material to be issued by the Library of Congress unless approved by the appropriate committees.

28. The bill provides funds to provide newspapers to the blind and physically handicapped.

29. The bill authorizes the temporary transfer of funds under the heading "Library of Congress, Salaries and Expenses" to the revolving fund for the FEDLINK Program and the Federal Research Program.

30. The bill makes balances of expired Library of Congress funds available for workers compensation payments.

31. The bill contains language restricting the use of funds appropriated to the Government Printing Office for the permanent edition of the Congressional Record for individual Representatives and Senators, Resident Commissioners, or Delegates, and language providing that appropriations recommended shall be available for the payment of obligations incurred under appropriations for similar purposes for preceding fiscal years, limiting the printing of certain documents to a time certain, and authorizing the transfer of unobligated balances.

32. The bill includes authorization of appropriations for Congressional printing and binding.

33. The bill includes language authorizing the Office of Superintendent of Documents to pay for printing certain publications in prior years for the depository library program. There is language authorizing the transfer of unexpended balances.

34. There is language authorizing the operation of the Government Printing Office revolving fund, and which authorizes travel expenses for advisory councils, the purchase of not more than 12 passenger motor vehicles and that the revolving fund may be used to provide information in any format.

35. The bill includes language relating to the Government Accountability Office, authorizing the direct procurement of expert and consultant services under 5 U.S.C. 3109 at certain rates; authorizing the hire of one passenger motor vehicle, as required by 31 U.S.C. 1343; authorizing the Government Accountability Office to make advance payments in foreign countries in accordance with 31 U.S.C. 3324; and providing certain benefits, including rental of living quarters in foreign countries. Appropriations are authorized for administrative expenses of any other member department or agency to finance an appropriate share of the costs of the National Intergovernmental Audit Forum or a Regional Intergovernmental Audit Forum.

36. The bill clarifies agencies with authority to provide voluntary separation incentive payments.

37. In Section 201, there is language prohibiting the use of funds in the Act for the maintenance or care of private vehicles except for emergency assistance and cleaning as may be provided under regulations relating to parking facilities for the House issued by the Committee on House Administration and for the Senate by the Committee on Rules and Administration.

38. Section 203 provides that whenever any office or position not specifically established by the Legislative Pay Act of 1929 is appropriated for herein, or whenever the rate of compensation or designation of any position appropriated for herein is different from that specifically established for such position by such Act, the rate of compensation and the designation of the position, either appropriated for or provided herein, shall be the permanent law with respect thereto: Provided that the provisions herein for the various items of official expenses of Members, officers, and committees of the Senate and House, and clerk hire for Senators and Members shall be the permanent law with respect thereto.

39. Section 204 requires that certain information regarding consulting services shall be a matter of public record.

40. Section 205 authorizes the payment of awards and settlements.

41. Section 206 authorizes Legislative Branch entities to share the costs of the Legislative Branch Financial Managers Council.

42. Section 207 authorizes the Architect of the Capitol to maintain certain property.

43. Section 208 limits the transfer of funds in this Act.

44. Section 209 prohibits funds in this Act being used to eliminate or restrict staff led guided tours.

45. Section 210 provides for a spending reduction account.

COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

SECTION 103 OF THE LEGISLATIVE BRANCH APPROPRIATIONS ACT, 1999

SEC. 103. (a) * * *

(b) **[**Subject to the allocation described in subsection (c), funds**]** *Funds* in the account established under subsection (a) shall be paid—

(1) for activities of the Republican Conference in such amounts, at such times, and under such terms and conditions as the Speaker of the House of Representatives may **[**direct;**]** *direct (or, if the Speaker is not a member of the Republican Party, under such terms and conditions as the Minority Leader of the House of Representatives may direct);* and

(2) for activities of the Democratic Steering and Policy Committee in such amounts, at such times, and under such terms and conditions as the Minority Leader of the House of Representatives may **[**direct.**]** *direct (or, if the Speaker is a member of the Democratic Party, under such terms and conditions as the Speaker may direct).*

[(c) Of the total amount in the account established under subsection (a)—

[(1) 50 percent shall be allocated to the Speaker for payments for activities of the Republican Conference; and

[(2) 50 percent shall be allocated to the Minority Leader for payments for activities of the Democratic Steering and Policy Committee.**]**

[(d)**]** *(c)* There are authorized to be appropriated to the account under this section for fiscal year 1999 and each succeeding fiscal year such sums as may be necessary for training and program development activities of the Republican Conference and the Democratic Steering and Policy Committee during the fiscal year.

LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2005

DIVISION G

LEGISLATIVE BRANCH APPROPRIATIONS ACT, 2005

TITLE I—LEGISLATIVE BRANCH APPROPRIATIONS

* * * * * * *

SEC. 109. (a) There is established in the House of Representatives an office to be known as the Republican Policy Committee, which shall have such responsibilities as may be assigned by [the chair of the Republican Conference] *the Speaker of the House of Representatives (or, if the Speaker is not a member of the Republican Party, the Minority Leader of the House of Representatives).*

(b) There shall be a lump sum allowance for the salaries and expenses of the Republican Policy Committee, which shall be treated as a category of House leadership offices for purposes of section 101(c) of the Legislative Branch Appropriations Act, 1993 (2 U.S.C. 95b(c))[.]*, and which shall be obligated and expended as directed by the Speaker (or, if the Speaker is not a member of the Republican Party, the Minority Leader).*

* * * * * * *

TITLE II—GENERAL PROVISIONS

* * * * * * *

SEC. 210. VOLUNTARY SEPARATION INCENTIVE PAYMENTS. (a) * * *

* * * * * * *

[(d) EXCLUSION OF CERTAIN OFFICES.—This section shall not apply to any office which is an Executive agency under section 105 of title 5, United States Code, or any employee of such an office.]

* * * * * * *

(f) REPAYMENT FOR INDIVIDUALS RETURNING TO GOVERNMENT EMPLOYMENT.—

(1) * * *

(2) WAIVER FOR INDIVIDUALS POSSESSING UNIQUE ABILITIES.—

(A) If the employment is with an Executive agency (as defined by section 105 of title 5, [United States Code] *United States Code, but excluding the Government Accountability Office*), the Director of the Office of Personnel Management may, at the request of the head of the agency, waive the repayment required under this subsection if the individual involved possesses unique abilities and is the only qualified applicant available for the position.

* * * * * * *

SECTION 3521 OF TITLE 5, UNITED STATES CODE

§ 3521. Definitions

In this subchapter, the term—

(1) "agency" means an Executive agency as defined under [section 105] *section 105 (other than the Government Accountability Office)*; and

* * * * * * *

SECTION 905 OF THE EMERGENCY SUPPLEMENTAL ACT, 2002

[SEC. 905. (a) There is established in the House of Representatives an office to be known as the House of Representatives Office of Emergency Planning, Preparedness, and Operations. The Office shall be responsible for mitigation and preparedness operations, crisis management and response, resource services, and recovery operations.

[(b) The Speaker, in consultation with the minority leader—

[(1) shall provide policy direction for, and oversight of, the Office;

[(2) shall appoint and set the annual rate of pay for employees of the Office, including a Director, who shall be the head of the Office;

[(3) shall exercise, with respect to any employee of the Office, the authority referred to in section 8344(k)(2)(B) of title 5, United States Code, and the authority referred to in section 8468(h)(2)(B) of title 5, United States Code;

[(4) shall approve procurement of services of experts and consultants by the Office or by committees or other entities of the House of Representatives for assignment to the Office; and

[(5) may request the head of any Federal department or agency to detail to the Office, on a reimbursable basis, any of the personnel of the department or agency.

[(c) The day-to-day operations of the Office shall be carried out by the Director, under the supervision of a Board, to be known as the House of Representatives Continuity of Operations Board, comprised of the Clerk, the Sergeant at Arms, and the Chief Administrative Officer of the House of Representatives. The Clerk shall be the Chairman of the Board.

[(d) Until otherwise provided by law, funds shall be available for the Office from amounts appropriated for the operations of the House of Representatives.

[(e) This section shall take effect on the date of the enactment of this Act and shall apply to fiscal years beginning with fiscal year 2002.]

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: July 13, 2011
Measure: Legislative Branch Appropriations Bill, FY 2012
Motion by: Mr. Moran
Description of Motion: To prohibit the use of funds in this Act from being used to obtain polystyrene products for use in the food service facilities of the House of Representatives.
Results: Defeated 18 yeas to 26 nays.

Members Voting Yea

Ms. DeLauro
Mr. Dicks
Mr. Farr
Mr. Fattah
Mr. Honda
Mr. Jackson
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Olver
Mr. Price
Mr. Rothman
Ms. Roybal-Allard
Mr. Schiff
Mr. Serrano
Mr. Visclosky

Members Voting Nay

Mr. Aderholt
Mr. Austria
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mrs. Emerson
Mr. Flake
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Mr. Kingston
Mr. Latham
Mr. LaTourette
Mr. Lewis
Mr. Nunnelee
Mr. Rehberg
Mr. Rogers
Mr. Simpson
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO.2

Date: July 13, 2011
Measure: Legislative Branch Appropriations Bill, FY 2012
Motion by: Mr. Young
Description of Motion: To report the bill to the House.
Results: Adopted 28 yeas to 19 nays.

Members Voting Yea

Mr. Aderholt
Mr. Alexander
Mr. Austria
Mr. Bonner
Mr. Calvert
Mr. Carter
Mr. Cole
Mr. Crenshaw
Mr. Culberson
Mr. Dent
Mr. Diaz-Balart
Mrs. Emerson
Mr. Frelinghuysen
Ms. Granger
Mr. Graves
Mr. Kingston
Mr. Latham
Mr. LaTourette
Mr. Lewis
Mrs. Lummis
Mr. Nunnelee
Mr. Rehberg
Mr. Rogers
Mr. Simpson
Mr. Wolf
Mr. Womack
Mr. Yoder
Mr. Young

Members Voting Nay

Ms. DeLauro
Mr. Dicks
Mr. Farr
Mr. Fattah
Mr. Flake
Mr. Honda
Mr. Jackson
Ms. Kaptur
Ms. Lee
Mrs. Lowey
Ms. McCollum
Mr. Moran
Mr. Olver
Mr. Price
Mr. Rothman
Ms. Roybal-Allard
Mr. Schiff
Mr. Serrano
Mr. Visclosky

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - LEGISLATIVE BRANCH					
HOUSE OF REPRESENTATIVES					
Salaries and Expenses					
House Leadership Offices					
Office of the Speaker	4,878	4,877	6,943	+2,065	+2,066
Speaker's Office for Legislative Floor Activities	498	497	---	-498	-497
Republican Steering Committee	941	942	---	-941	-942
Republican Policy Committee	344	348	---	-344	-348
Training and Program Development, Majority	278	279	---	-278	-279
Cloakroom Personnel, Majority	477	477	---	-477	-477
Subtotal, Office of the Speaker	7,416	7,420	6,943	-473	-477
Office of the Majority Floor Leader	2,433	2,430	2,278	-155	-152
Office of the Minority Floor Leader	4,378	4,385	7,433	+3,055	+3,048
Democratic Steering and Policy Committee	1,319	1,312	---	-1,319	-1,312
Nine minority employees	1,487	1,491	---	-1,487	-1,491
Training and Program Development, Minority	277	279	---	-277	-279
Cloakroom Personnel, Minority	477	477	---	-477	-477
Subtotal, Office of the Minority Floor Leader	7,938	7,944	7,433	-505	-511

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office of the Majority Whip	2,105	2,108	1,971	-134	-137
Office of the Minority Whip	1,629	1,624	1,525	-104	-99
Republican Conference	1,680	1,679	1,573	-107	-106
Democratic Caucus	1,660	1,657	1,554	-106	-103
Subtotal, House Leadership Offices	24,861	24,862	23,277	-1,584	-1,585
Transition to Calendar Year Funding					
Office of the Speaker	---	---	1,736	+1,736	+1,736
Office of the Majority Floor Leader	---	---	569	+569	+569
Office of the Minority Floor Leader	---	---	1,858	+1,858	+1,858
Office of the Majority Whip	---	---	493	+493	+493
Office of the Minority Whip	---	---	381	+381	+381
Republican Conference	---	---	393	+393	+393
Democratic Caucus	---	---	388	+388	+388
Subtotal, Transition to Calendar Year Funding	---	---	5,818	+5,818	+5,818

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
Members' Representational Allowances Including Members' Clerk Hire, Official Expenses of Members, and Official Mail					
Expenses	613,052	633,848	573,939	-39,113	-59,909
Committee Employees					
Standing Committees, Special and Select	134,549	134,549	125,965	-8,584	-8,584
Committee on Appropriations (including studies and investigations)	28,483	28,483	26,666	-1,817	-1,817
Subtotal, Committee employees	163,032	163,032	152,631	-10,401	-10,401
Salaries, Officers and Employees					
Office of the Clerk	28,589	30,516	26,114	-2,475	-4,402
Office of the Sergeant at Arms	9,034	15,009	8,140	-894	-6,869
Office of Emergency Management	---	4,445	4,445	+4,445	---
Office of the Chief Administrative Officer	127,782	130,782	116,782	-11,000	-14,000
Office of the Inspector General	5,045	5,045	5,045	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
Office for Emergency Planning, Preparedness and Operations	4,445	---	---	-4,445	---
Office of General Counsel	1,415	1,415	1,415	---	---
Office of the Chaplain	179	179	179	---	---
Office of the Parliamentarian	2,060	2,060	2,060	---	---
Office of the Parliamentarian	(1,466)	(1,466)	(1,466)	---	---
Compilation of precedents of the House of Representatives	(594)	(594)	(594)	---	---
Office of the Law Revision Counsel of the House	3,258	3,258	3,258	---	---
Office of the Legislative Counsel of the House	8,814	8,814	8,814	---	---
Office of Interparliamentary Affairs	859	859	859	---	---
Other authorized employees	1,249	1,249	347	-902	-902
Office of the Historian	597	170	170	-427	---
Subtotal, Salaries, officers and employees	193,326	203,801	177,628	-15,698	-26,173

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
Allowances and Expenses					
Supplies, materials, administrative costs and Federal tort claims	3,948	3,948	3,696	-252	-252
Official mail for committees, leadership offices, and administrative offices of the House	201	201	201	---	---
Government contributions	280,349	276,703	264,848	-15,501	-11,855
Business Continuity and Disaster Recovery	22,912	17,098	17,112	-5,800	+14
Transition activities	2,907	2,907	2,722	-185	-185
Wounded Warrior program	2,000	2,500	2,500	+500	---
Energy demonstration projects	2,500	2,500	---	-2,500	-2,500
Office of Congressional Ethic	1,548	1,548	1,548	---	---
Miscellaneous items	760	760	760	---	---
Subtotal, Allowances and expenses	317,125	308,165	293,387	-23,738	-14,778
Total, House of Representatives	1,311,396	1,333,708	1,226,680	-84,716	-107,028

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
JOINT ITEMS					
Joint Economic Committee	4,490	4,814	4,203	-287	-611
Joint Committee on Taxation	10,530	11,327	10,424	-106	-903
Office of the Attending Physician					
Medical supplies, equipment, expenses, and allowances	3,400	3,403	3,400	---	-3
Office of Congressional Accessibility Services	1,374	1,363	1,363	-11	---
Total, Joint items	19,794	20,907	19,390	-404	-1,517
CAPITOL POLICE					
Salaries	277,133	299,343	277,133	---	-22,210
General expenses	63,004	88,273	63,004	---	-25,269
Total, Capitol Police	340,137	387,616	340,137	---	-47,479

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
OFFICE OF COMPLIANCE					
Salaries and expenses	4,077	4,782	3,817	-260	-965
CONGRESSIONAL BUDGET OFFICE					
Salaries and expenses	46,771	46,865	43,787	-2,984	-3,078
ARCHITECT OF THE CAPITOL					
General administration	106,569	119,150	104,790	-1,779	-14,360
Capitol building	33,116	41,545	35,354	+2,238	-6,191
Capitol grounds	10,952	10,799	9,852	-1,100	-947
House of Representatives buildings:					
House office buildings	100,265	119,647	89,154	-11,111	-30,493
House Historic buildings revitalization fund	49,900	50,000	30,000	-19,900	-20,000
Capitol Power Plant	126,879	150,101	136,159	+9,280	-13,942
Offsetting collections	-7,984	-8,000	-9,000	-1,016	-1,000
Subtotal, Capitol Power Plant	118,895	142,101	127,159	+8,264	-14,942

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
Library buildings and grounds	45,703	67,888	38,486	-7,217	-29,402
Capitol police buildings, grounds and security	26,958	32,312	21,500	-5,458	-10,812
Botanic garden	11,367	12,344	12,000	+633	-344
Capitol Visitor Center:					
CVC Operations	22,414	23,016	21,276	-1,138	-1,740
Total, Architect of the Capitol	526,139	618,802	489,571	-36,568	-129,231
LIBRARY OF CONGRESS					
Salaries and expenses	438,122	462,329	412,446	-25,676	-49,883
Authority to spend receipts	-6,337	-6,350	-6,350	-13	---
Subtotal, Salaries and expenses	431,785	455,979	406,096	-25,689	-49,883
Copyright Office, salaries and expenses	54,367	56,440	50,974	-3,393	-5,466
Authority to spend receipts	-36,539	-34,717	-36,513	+26	-1,796
Subtotal, Copyright Office	17,828	21,723	14,461	-3,367	-7,262
Congressional Research Service, salaries and expenses	111,018	117,102	104,091	-6,927	-13,011
Books for the blind and physically handicapped, Salaries and expenses	68,046	71,927	50,674	-17,372	-21,253
Total, Library of Congress	628,677	666,731	575,322	-53,355	-91,409

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
GOVERNMENT PRINTING OFFICE					
Congressional printing and binding	93,580	100,001	78,000	-15,580	-22,001
Office of the Superintendent of Documents, salaries and expenses	39,831	42,173	35,000	-4,831	-7,173
Government Printing Office Revolving Fund	1,656	6,300	---	-1,656	-6,300
Total, Government Printing Office	135,067	148,474	113,000	-22,067	-35,474
GOVERNMENT ACCOUNTABILITY OFFICE					
Salaries and expenses	565,715	575,153	529,600	-36,115	-45,553
Offsetting collections	-19,461	-18,304	-18,304	+1,157	---
Total, Government Accountability Office	546,254	556,849	511,296	-34,958	-45,553
OPEN WORLD LEADERSHIP CENTER					
Payment to the Open World Leadership Center Trust Fund	11,377	12,600	1,000	-10,377	-11,600

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
JOHN C. STENNIS CENTER FOR PUBLIC SERVICE TRAINING AND DEVELOPMENT					
Stennis Center for Public Service.....	429	430	---	-429	-430
GENERAL PROVISIONS					
Architect of the Capitol, Capitol Visitor Center (Sec.210) (rescission).....	-14,600	---	---	+14,600	---
Grand total.....	3,555,518	3,797,764	3,324,000	-231,518	-473,764

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
RECAPITULATION					
House of Representatives	1,311,396	1,333,708	1,226,680	-84,716	-107,028
Joint Items	19,794	20,907	19,390	-404	-1,517
Capitol Police	340,137	387,616	340,137	---	-47,479
Office of Compliance	4,077	4,782	3,817	-260	-965
Congressional Budget Office	46,771	46,865	43,787	-2,984	-3,078
Architect of the Capitol	526,139	618,802	489,571	-36,568	-129,231
Library of Congress	628,677	666,731	575,322	-53,355	-91,409
Government Printing Office	135,067	148,474	113,000	-22,067	-35,474
Government Accountability Office	546,254	556,849	511,296	-34,958	-45,553
Open World Leadership Center	11,377	12,600	1,000	-10,377	-11,600
Stennis Center for Public Service	429	430	---	-429	-430
General provisions	-14,600	---	---	+14,600	---
Grand total	3,555,518	3,797,764	3,324,000	-231,518	-473,764

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill	Bill vs. Enacted	Bill vs. Request
Scorekeeping adjustments:					
GAO buyout authority (CBO estimate).....	---	---	2,000	+2,000	+2,000
Adjustment for CBO's scoring of CR in millions....	-2,518	---	---	+2,518	---
Total Discretionary (with scorekeeping adjustments)...	3,553,000	3,797,764	3,326,000	-227,000	-471,764

ADDITIONAL VIEWS OF THE HONORABLE NORM DICKS AND HONORABLE MICHAEL HONDA

The Chairman followed the long tradition of this subcommittee and included the minority in the process of developing the fiscal year 2012 Legislative Branch Appropriations bill. The Chairman and Ranking Member of this subcommittee are the stewards of the legislative branch of government and must operate in a bi-partisan manner to effectively serve in that role. Chairman Crenshaw should be applauded for the process followed.

The bill funds the Legislative Branch, minus the Senate, at $3.3 billion which represents a 6.4 percent reduction from fiscal year 2011 and a 9 percent reduction from fiscal year 2010. The allocation is only understandable given that the majority is also cutting Women and Children's nutrition programs, consumer protection, and other important programs in other appropriations bills. This bill has succeeded in joining the other appropriations bills by cutting programs at the expense of jobs, strong oversight, and common-sense efficiencies.

DISTRICT OFFICE SECURITY

After the tragic shootings in Tucson, the Congress was left to re-evaluate security in Members' districts. While it is of the utmost importance to ensure that citizens have unfettered access to their Members of Congress, the Tucson event was a reminder that we must be vigilant in providing security to Members, to their staff and to their constituents that attend their events. The effort by the House to improve district security after the shootings put much of the onus on Members' offices, including the payment for that security. As Members' office budgets are being cut for the second time in a year, there has to be a reconsideration of that policy in order to consider a more centralized approach to security. That is not an inexpensive endeavor if you use the Secret Service's budget as a guide. The Capitol Police appropriation is $340 million, equal to the fiscal year 2011 level. The Capitol Police protect the Capitol Complex with primary security responsibility for 541 Members of Congress, Resident Commissioners, and Delegates. By comparison, the House-passed Secret Service Appropriation included over $1 billion for the protection of 50 to 70 individuals, including the President. If the Capitol Police is going to assess more threats against Members and take a more active role in district security then their budget should reflect these increased demands.

OVERSIGHT ROLE OF CONGRESS

The Government Accountability Office, the Congressional Budget Office, and the Congressional Research Service are extensions of Congress and assist Members in exercising their oversight role of government programs. All were cut over 6 percent and require reductions in force and furloughs. Many of the fiscal year 2012 appropriations bills considered by the Committee thus far have requirements of the Government Accountability Office to review a range of government programs and CBO has had to provide budget estimates for all the bills and amendments to those bills. In addition, the Committee's recently approved Semiannual Report of Committee Activities highlights the support provided by the GAO to the

Committee. The report lists over 60 GAO reports and staff studies that are underway during the 112th Congress. What will happen to that oversight and analysis after Members' staff are cut as well as these oversight agencies?

While the term "spending" has become a bad word for the majority, it is worth noting that some spending really is an investment. The return is high when investing in GAO by identifying inefficiencies, duplicative programs and best practices across the federal government. Every dollar spent at GAO results in $4 of taxpayer savings. Those who claim to want increased oversight of government programs should reject cuts to GAO.

With regard to GAO, the Committee report directs the non-partisan oversight agency to reassess a study of for-profit colleges' recruitment practices. GAO must be allowed to employ its independent judgment, regardless of whether Members disagree with their conclusions.

OPEN WORLD LEADERSHIP CENTER

During subcommittee and full committee consideration of the bill, Democratic Members spoke of their strong support for the Open World Leadership Center which received $1 million in the bill for shutdown costs. In the additional views submitted to the fiscal year 2008 bill, the then-minority stated "If we would have had a more inclusive process, we are certain that the Chair would have realized that the Open World Leadership Program enjoys bipartisan support on this Committee. Instead, the Chair proposed to end this program and close it out." Given the support of Members for this program in 2008, it is surprising that the current majority has followed the course they rejected 4 years ago.

NORMAN D. DICKS.
MICHAEL M. HONDA.

○